

INVITATION FOR BID (IFB)

NoaNet_IFB_2026-015

Unit & Hourly Priced Contract

Fiber Optic Line Extension, Service Drop & Restoration Services

CURRENT OPEN BID INFORMATION:

Issuing District: Northwest Open Access Network (NoaNet)
Issuing Dept: NoaNet OSP Department
Bid Publish Date: 07/30/2026 - 8:00 AM PDT
Bid Questions Deadline: 08/06/2026 - 3:00 PM PDT
Bid Answers Deadline: 08/10/2026 - 3:00 PM PDT
Bid Submittals Deadline: 08/13/2026 - 3:00 PM PDT
Bid Opening Date: 08/14/2026 - 3:00 PM PDT

Submission Contact and Address:

Northwest Open Access Network (NoaNet)
Rob Goede – Outside Plant Manager
11707 E Sprague Ave Suite 201
Spokane Valley, WA 99206
contractmanagement@noanet.net

Notice to Bidders:

This Invitation for bid is being issued in accordance with the **Washington Public Works process**. A Public works project is defined in This contract is being procured as a **Unit Priced Contract** pursuant to IFB (**RCW 54.04.070(8)**). Plans and specifications are on file and open to public inspection and may be obtained at <https://www.noanet.net/about/bidding-opportunities/>.

NoaNet reserves the right to reject any or all bids and to waive informalities. Prevailing wages apply pursuant to chapter **39.12 RCW**. For assistance with registration contact, contractmanagement@noanet.net.

1.0 OVERVIEW

NoaNet is seeking to establish a **Unit Priced Contract** with one or more qualified contractors to perform recurring fiber optic outside plant (OSP) construction, line extension, and emergency restoration services across the NoaNet service territory regions in Washington State and parts of Oregon. This IFB is issued under the authority of [RCW 54.04.070\(8\)](#), which allows districts to procure public works through a unit priced contract for anticipated, recurring work based on hourly rates or unit pricing across one or more categories or trades. NoaNet anticipates awarding contract(s) to the lowest responsible bidder(s) by category, consistent with [RCW 39.04.010](#) and [RCW 39.04.350](#), and may award to more than one contractor to ensure adequate coverage capacity for both routine line extension and emergency restoration response. Pursuant to the [Interlocal Cooperation Act \(RCW 39.34\)](#), this solicitation and the resulting unit-priced contract(s) are intended to be available for use by NoaNet and its participating member Public Utility Districts (PUDs). Estimated volumes include anticipated work across these participating networks.

2.0 BACKGROUND

NoaNet is a public-benefit telecommunications organization that supplies solutions and resources for all aspects of broadband and telecom projects to serve Washington State. We are owned by rural Public Utility Districts, which are not-for-profit, community-owned utilities that provide electricity, water, sewer, and wholesale telecommunications services to customers across Washington State. This structure enables NoaNet to expand broadband access to underserved rural communities, fostering economic development and improving digital connectivity in regions that may otherwise lack adequate infrastructure.

3.0 CONTRACT TYPE, TERM, AND STRUCTURE

Contract type: Unit Priced Contract per [RCW 54.04.070\(8\)\(a\)](#) — a unit priced contract under this section, [RCW 54.04.080](#), or [54.04.085](#) for the purpose of completing anticipated types of work based on hourly rates or unit pricing for one or more categories of work or trades.

RCW 54.04.070(8)(b) For the purposes of this section, unit priced contract means a competitively bid contract in which public works are anticipated on a recurring basis to meet the business or operational needs of a district, under which the contractor agrees to a fixed period indefinite quantity delivery of work, at a defined unit price, for each category of work.

RCW 54.04.070(8)(c) Unit priced contracts must be executed for an initial contract term not to exceed three years, with the district having the option of extending or renewing the unit priced contract for one additional year.

Initial term: Not to exceed three **(3) years** from Notice to Proceed.

Renewal option: One **(1) additional one-year renewal** at NoaNet's sole discretion, subject to mutual agreement on updated pricing.

Work authorization: All work will be issued via individual Work Orders referencing the applicable unit price category. No work shall commence without a written or electronic Work Order signed by an authorized District representative.

No guaranteed volume: Estimated quantities in Exhibit D are provided for bid evaluation purposes only per [RCW 54.04.070\(8\)\(d\)](#) and do not constitute a guarantee of work volume.

Task Order Limit: Pursuant to NoaNet governance, no single line extension or capital task order

issued under this Unit Priced Contract shall exceed \$120,000. Projects estimated to exceed this threshold will be procured separately via standalone competitive bidding.

4.0 EMERGENCY/RESTORATION RESPONSE REQUIREMENTS

Contractor(s) awarded Category 1 (Call-Out Emergency Restoration Units) **must maintain 24/7/365 on-call capability** and be capable of mobilizing a qualified restoration crew(s) within one (1) hour of notification, with an estimated restoral target of four (4) hours from notification, for storm damage, cable cuts, dig-ins, or other service-affecting fiber outages.

Notification & Clock Start: The response clock begins at the time notification is issued by the NoaNet OSP Engineer or the NoaNet Network Operations Center (NOC), by phone or electronic dispatch, to the Contractor's designated **24-hour emergency point of contact**. Contractor must provide NoaNet with a **current on-call contact roster** (primary and backup) at contract execution and update it within 24 hours of any change.

Mobilization Requirement (1 Hour): Within one hour of notification, Contractor must confirm receipt of the call-out, dispatch a crew with the equipment and materials appropriate to the reported fault type (aerial, buried, or splicing), and provide NoaNet with an estimated time of arrival on-site.

Restoral Target (4 Hours): The four-hour restoral window is an estimated target for planning and performance-tracking purposes, not a guaranteed outcome — actual restoral time may vary based on fault location, accessibility, weather, damage extent, and third-party utility coordination. Contractor **must notify NoaNet immediately** if field conditions indicate the four-hour target will not be met, along with a revised estimate.

Hourly Status Updates: Contractor will notify the NOC **at least every 60 minutes** from crew dispatch until service is restored, providing: current status (en-route, on-site, diagnosing, repairing, restoral(Hands-Of) , confirmed or suspected root cause, temporary vs. permanent repair status, revised ETA to restoral, and any additional resources, materials, or NoaNet coordination needed.

Escalation: If restoral is not achieved within the estimated window, or if the outage affects any NoaNet critical backbone and circuits, **Contractor must escalate** to a supervisor/foreman-level point of contact and increase update frequency as directed by the NOC.

Temporary Restoral: Where a full permanent repair cannot be completed within the restoral window, Contractor may implement a temporary splice, jumper, or aerial/buried repair to restore service, with permanent repair and splice completed within five business days, subject to NoaNet approval.

Documentation: Within 48 hours of restoral, Contractor must submit a restoration report to NoaNet including cause of outage, work performed, OTDR test results, as-builts, materials used, and updated as-built/splice records consistent with the close-out package standard in Exhibit F.

Declared Emergency / Force Majeure: During a formally declared emergency (e.g., a state or county emergency declaration, widespread storm event, wildfire, earthquake, or other regional disaster affecting multiple service areas simultaneously), the **1-hour mobilization** and **4-hour restoral** targets convert to a best-efforts standard. Contractor will not be considered in breach or subject to performance deductions for missed targets during a declared emergency, provided Contractor:

- a) **Notifies the NOC** as soon as practicable of its inability to meet standard targets and the reason;
- b) provides a good-faith revised ETA and continues hourly (or as-frequent-as-

- practicable) status updates;
- b) **Prioritizes restoration work** in the sequence reasonably directed by NoaNet based on customer/circuit criticality;
 - c) **Resumes standard response-time performance** once the declared emergency is lifted or Contractor's resources are no longer constrained by concurrent emergency demand.

This carve-out does not excuse Contractor from maintaining its contractually required on-call roster or from providing prompt initial notification of receipt of the call-out.

Performance Measurement: Response time, mobilization time, and restoral time will be **tracked per incident** (excluding periods covered by the declared-emergency carve-out above) and factored into Contractor performance evaluation for future Work Order eligibility and contract renewal under this Unit Priced Contract.

Primary and Secondary Awards: NoaNet intends to award a Primary and Secondary Contractor per region. If the Primary Contractor lacks capacity or fails to meet the 1-hour mobilization / 4-hour restoral targets, NoaNet reserves the right to immediately route the emergency task order to the Secondary Contractor.

5.0 SCOPE OF WORK — CATEGORIES

This IFB uses NoaNet's **existing unit-price category structure** from the NoaNet Lateral Extension/Emergency Restoration WO Unit Contract Pricing schedule (**see Exhibit D**). Bidders may bid on one, several, or all categories, and on one, two, or all three regions (Eastern, South Central, Southwest). NoaNet intends to award by category/region and **may award multiple categories** or regions to a single bidder or split them among multiple bidders.

Service Drop scope note: "Service Drop" work referenced in this IFB's title is priced under Category 6 (MPOE terminal/MST placement), Category 9 (drop fiber material), and Category 10 (PCD drop cable material) — not as a separate standalone category.

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Category	Description
1 - Call-Out Emergency Restoration Units	Emergency-dispatched hourly rates (standard and overtime) for fiber splicer restoration (single- and two-person crews), aerial restoration crews, buried restoration crews, and lowboy/tractor-trailer transport.
2 - Additional Unit Hours / Call-Out	One-time mobilization/call-out fee to dispatch a crew to a work location; requires prior NoaNet approval before dispatch.
3 - Underground Units	Trenching and conduit placement (standard, deep, rock, hand trench, plow), directional boring (2"/4", standard and rock), potholing, jack/push boring, concrete encasement, handhole/vault placement and relocation, surface restoration (asphalt, concrete), conduit rodding, fiber pulling/blowing, locate wire, ground rod/restoration.
4 - Aerial Units	Pole transfers (straight, angle, dead-end), pole set/removal, banding, anchor placement (screw, plate, rock, expanding, sidewalk), guy placement, fiber lashing/delashing, ADSS relocation/placement, wind damper placement, wreck out, X-arm/fiberglass arm placement, riser install/transfer/removal, MST/terminal installation, tree trimming.
5 - Fiber Splicing / OTDR Testing Units	New splice closure placement, closure re-entry and cable prep, splice-and-test by fiber count tier (1–12, 13–24, 25–48, 49+), ring cut/mid-entry prep, OTDR acceptance testing, after-hours MOP, aerial splice case lowering, splicer travel unit (>50 miles), patch panel installation.
6 - MPOE Building Entrance Units	Building fiber cable placement (standard, attic, EMT), building EMT conduit placement, core drilling (wood, concrete), cell site cabinet installation.
7 – Permitting/Make-Ready/Easement Units	Easement/consent acquisition, City/County/WSDOT/railroad ROW permits, traffic control crew (standard and OT).
8 - Engineering and Related Services	Utility pole data collection, field engineering/design/CAD by footage tier, OSP pre-fielding engineer and vehicle.
9 - NoaNet-Provided Material	Fiber and misc. materials, including service drop fiber (flat drop cable).
10 - Contractor-Provided Materials per NoaNet Requirements	Conduit, plugs, patch panels, backboards, splice cases, aerial storage, route markers, bollards, strand, pole line hardware, handholes, terminals, drop cable, per NoaNet specifications.
11 - Contractor Cost-Plus-15% Items	Fiber characterization testing, new pole, FDH placement, cable tags, bridge attachment, casing placement, swamp anchor, large vault, miscellaneous materials (receipt required), complex traffic control plans.

Full unit codes, units of measure, and detailed technical descriptions for every line item above are provided in Exhibit D (Unit Price Schedule) and Exhibit D-1 (Unit Descriptions tab).

6.0 BID SCHEDULE / UNIT PRICING (BIDDERS COMPLETE)

Official Bid Schedule (Exhibit D) — the NoaNet Lateral Extension/Emergency Restoration Unit Contract Pricing workbook, organized into three regional tabs (Eastern Region, South Central Region, Southwest Region), each containing the full unit-price line-item schedule for Categories 1–11 in Section 4 (150+ items covering emergency call-out rates, underground, aerial, splicing/OTDR, MPOE, permitting, engineering, and materials).

Bidders must:

- a) Complete the Unit Price column for every line item within each category and region bid.
- b) Bid one, two, or all three regions; pricing may differ by region. Please refer to the Service area map by region (Exhibit C). Regions are not permanent and can be adjusted if needed.
- c) Bidders shall complete the Unit Price column. The spreadsheet will automatically multiply the unit price by the NoaNet-provided Estimated Quantities to calculate the Total Bid Price for evaluation purposes. The Estimated Quantities provided by NoaNet in Exhibit D represent a hypothetical, typical project or restoration scenario. These quantities are utilized solely as a weighted mathematical model to calculate a comparative Total Bid Price and determine the lowest responsible bidder.
- d) Refer to the Unit Description tab (Exhibit D) for the full technical scope covered by each unit code before pricing it — unit prices are inclusive of all labor, equipment, and incidental work described for that line item (no separate payment for sub-tasks within a unit).

7.0 BIDDER QUALIFICATIONS / RESPONSIBILITY CRITERIA

Per **RCW 39.04.350**, bidders must demonstrate:

- a) Current Washington State contractor registration/license in good standing.
- b) Minimum ten years of experience performing comparable fiber optic OSP construction and/or restoration work.
- c) Evidence of adequate equipment, personnel, and bonding capacity to perform the estimated volume of work.
- d) Compliance with **RCW 39.12** (prevailing wages) on all prior public works contracts, with no unresolved violations.
- e) References from at least five comparable utility or telecommunications clients over the past ten years.
- f) Proof of Labor & Industries (L&I) Prevailing Wage Training compliance or valid exemption.
- g) A sworn statement (signed under penalty of perjury) that the bidder has not willfully violated any provision of Washington wage laws within the three (3) year period immediately preceding the bid solicitation date (**RCW 39.04.350(2)**).
- h) If bidding on categories involving work upon or adjacent to energized electrical facilities, proof of electrical facility construction/improvement prequalification pursuant to **RCW 54.04.085**.
- i) The bidder must not have been terminated for cause, defaulted, or received a formal notice of default/termination for non-performance on any public works or telecommunications contract within the three (3) year period immediately preceding the bid submittal deadline.

*Note: If NoaNet later finds that the lowest bidder underperformed (late, over budget, or non-conforming) on a NoaNet or PUD project within the prior three years, NoaNet may award to the second-lowest bidder within 5% of the lowest bid, per **RCW 54.04.070(9)**.*

8.0 PREVAILING WAGES

This is a public works contract subject to **chapter 39.12 RCW**.

Contractor(s) must:

- a) Pay no less than the prevailing rate of wage in effect at the start of each contract year.
- b) Submit a **"Statement of Intent to Pay Prevailing Wages"** prior to starting work.
- c) Submit an **"Affidavit of Wages Paid"** annually for all work completed in the prior 12-month period, per **RCW 54.04.070(8)(e)**.
- d) **Update prevailing wage rates annually** for the life of the unit priced contract.

9.0 INTENTS AND AFFIDAVITS (L&I)

Before NoaNet releases any payments under this contract, the Contractor and each subcontractor (regardless of tier) **must file a "Statement of Intent to Pay Prevailing Wages"** and have it approved by the Washington State Department of Labor & Industries (L&I). An **"Affidavit of Wages Paid"** **must be filed** and approved by L&I annually and prior to the release of any retained funds or final contract close-out.

9.1 Certified Payroll (L&I)

RCW39.12.120(2) A contractor, subcontractor, or employer shall file a copy of its certified payroll records using the department of labor and industries' online system at least once per month. If the department of labor and industries' online system is not used, a contractor, subcontractor, or employer shall file a copy of its certified payroll records directly with the department of labor and industries in a format approved by the department of labor and industries at least once per month.

10.0 INSURANCE AND BONDING

Bid security: Bid bond or certified check equal to 5% of total bid (including all additive/alternate bids and applicable sales tax), per District policy and consistent with standard Washington public works practice.

Payment and performance bonds: 100% of estimated first-year contract value each, per District policy and RCW 39.08.010. Bonds will be evaluated and, if warranted, renewed/re-set annually against the following year's estimated Work Order volume for the life of this indefinite-quantity contract.

Insurance: Contractor shall maintain, at minimum, commercial general liability (\$1,000,000 per occurrence / \$2,000,000 general aggregate), automobile liability (\$1,000,000 combined single limit), workers' compensation (statutory) with employer's liability (\$1,000,000 each accident/each employee/policy limit), and umbrella/excess liability (\$2,000,000 per occurrence and in the aggregate, increased to \$5,000,000 for Work Orders involving excavation/directional boring within active roadways or work near high-value third-party facilities, at NoaNet's discretion) — per District's standard insurance requirements (**Exhibit B**), naming NoaNet as additional insured on a primary and non-contributory basis.

11.0 RIGHT-OF-WAY, PERMITTING, AND TRAFFIC CONTROL

NoaNet is responsible and will obtain all applicable right-of-way, encroachment, and Joint Use Attachment permits for the contractor along with any traffic control Plans, for complying with the

Manual on Uniform Traffic Control Devices (MUTCD) and any local jurisdiction and state traffic control requirements for all work performed within public rights-of-way.

12.0 SUBMISSION REQUIREMENTS

Sealed bids must include:

- a) Completed Bid Schedule(s) (Section 5) for each category bid
- b) Signed Bid Form / Non-Collusion Affidavit
- c) Bid bond or security equal to 5% of total bid
- d) Contractor registration/license number
- e) References (minimum of 5)
- f) Statement of Intent to Pay Prevailing Wages (draft/acknowledgment)
- g) Proof of insurance capacity or letter of intent to bind
- h) Any additional forms per District policy

Bids must be submitted in a sealed envelope marked "NoaNet_IFB_2026-015 - Fiber Optic Line Extension, Service Drop & Restoration Services" and received no later than the stated bid submission deadline. Late bids will not be accepted.

13.0 EVALUATION AND AWARD

Award will be given by category to the lowest responsible bidder meeting the qualifications in Section 6, consistent with **RCW 39.04.010** and **RCW 39.04.350**.

NoaNet reserves the right to:

- a) Award by individual category to different bidders.
- b) Reject any or all bids, or any part of a bid.
- c) Waive informalities or minor irregularities in bids.
- d) Negotiate final terms with the apparent lowest responsible bidder(s) prior to execution, to the extent permitted by law.

14.0 LEGAL AUTHORITY / GOVERNING PROVISIONS

RCW 54.04.070 - Contracts for work or materials; unit priced contracts (subsection (8))

RCW 54.04.080 - Bid deposits/bonds

RCW 54.04.085 - Electrical facility construction/improvement requirements (if applicable to any category)

RCW 39.04.010 - Lowest responsible bidder

RCW 39.04.350 - Bidder responsibility criteria

RCW 39.12 - Prevailing wages on public works

15.0 SUBCONTRACTORS

Subcontractor Disclosure: Each bidder shall submit, as part of their response, the names and specializations of all subcontractors performing work with an aggregate value of \$20,000 or more. Failure to do so will render the bid non-responsive.

Subcontractor Review: Upon request, the Contractor shall provide two copies of each subcontract. NoaNet reserves the right to reject the use of any subcontractor if NoaNet determines their participation may adversely affect project quality or performance.

Contractor Responsibility: Use of subcontractors does not relieve the Contractor of any obligations. The Contractor is fully responsible for the actions, omissions, and performance of all subcontractors and their employees.

16.0 PERFORMANCE SCHEDULE

NoaNet will issue a Notice of Award to the selected Contractors. Work shall not begin until a formal Notice to Proceed is issued. NoaNet will issue the Notice to Proceed after reviewing and approving all materials, schedules, and required documentation.

Bid Coordinator & Communication Protocol: All communication regarding this IFB must be directed in writing via email to the IFB Coordinator listed in the front matter of this document. Oral statements or verbal clarifications are not binding.

Only written statements issued by the IFB Coordinator may be relied upon. Contractors are responsible for monitoring email correspondence for addenda or clarifications.

17.0 BID WITHDRAWAL, CHANGES, ERRORS, AND REJECTION:

Bid Withdrawal or Modification: Contractors may withdraw or modify a submitted bid at any time prior to the submission deadline. Requests must be made in writing & signed by an authorized representative.

Errors in Bids: Claims of error will be considered only if submitted before the bid deadline. After the deadline, submitted bids are final.

Right to Reject Bids: NoaNet reserves the right to:

- a) Reject any or all bids.
- b) Waive informalities or technicalities.
- c) Accept the bid deemed to be in the best interest of NoaNet.

NoaNet may deem any incomplete, unsigned, or non-compliant bid as non-responsive.

18.0 COMPLIANCE WITH LAWS

The Contractor shall comply with all applicable Local, State, and Federal laws, including but not limited to:

- a) Equal employment opportunity regulations
- b) Applicable labor laws
- c) Safety requirements

19.0 ATTACHED EXHIBITS

Exhibit A - Contractor Bid Form (Bidders complete).

Exhibit B - Insurance Requirements.

Exhibit C - NoaNet Service Area Map by Region.

Exhibit D - Lateral Extension & Emergency Restoration Unit Contract Pricing Workbook (bidders complete the Unit Price column). Also includes all unit descriptions.

Exhibit E - NoaNet Construction Standards.

Exhibit F - Splice Document Example

Exhibit G - Construction Print Example.

Exhibit H - NoaNet OSP Contractor Workflow & Responsibilities Example.

Exhibit I – NoaNet Contract Example Document

Exhibit J – NoaNet Service drop Work Order & Unit Descriptions Document.